

MINNEHAHA COUNTY

AUDIT REPORT

For the Year Ended December 31, 2021

MINNEHAHA COUNTY
COUNTY OFFICIALS
December 31, 2021

Board of Commissioners:

Dean Karsky, Chair
Jeff Barth
Jean Bender
Gerald Beninga
Cindy Heiberger

Auditor:
Bennett Kyte

Treasurer:
Kris Swanson

State's Attorney:
Daniel Haggar

Register of Deeds:
Julie Risty

Sheriff:
Mike Milstead

MINNEHAHA COUNTY
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RUSSELL A. OLSON
AUDITOR GENERAL

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Independent Auditor's Report

County Commission
Minnehaha County
Sioux Falls, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Minnehaha County, South Dakota (County), as of December 31, 2021, and for the year then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 27, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Russell A. Olson
Auditor General

September 27, 2022



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RUSSELL A. OLSON
AUDITOR GENERAL

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Independent Auditor's Report

County Commission
Minnehaha County
Sioux Falls, South Dakota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Minnehaha County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2021. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

In our opinion, Minnehaha County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of

laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal

control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.



Russell A. Olson
Auditor General

September 27, 2022

MINNEHAHA COUNTY
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

SCHEDULE OF PRIOR AUDIT FINDINGS

Prior Federal Audit Findings:

The prior audit report contained no written federal audit findings.

Prior Other Audit Findings:

The prior audit report contained no written other audit findings.

SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

Section I - Summary of the Auditor's Results

Financial Statements

- a. An unmodified opinion was issued on the financial statements of each opinion unit.
- b. No material weaknesses or significant deficiencies were disclosed by our audit of the financial statements.
- c. Our audit did not disclose any noncompliance which was material to the financial statements.

Federal Awards

- d. An unmodified opinion was issued on compliance with the requirements applicable to major programs.
- e. Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- f. The federal awards tested as major programs were:
 - 1. High Intensity Drug Trafficking Areas Program – Federal Assistance Listing # 95.001
 - 2. Homeland Security Grant Program – Federal Assistance Listing # 97.067
- g. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- h. Minnehaha County did qualify as a low-risk auditee.

Section II – Financial Statement Findings

There are no written current financial statement audit findings to report.

Section III – Federal Award Findings and Questioned Costs

There are no written current federal compliance audit findings to report.



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RUSSELL A. OLSON
AUDITOR GENERAL

Independent Auditor's Report

County Commission
Minnehaha County
Sioux Falls, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Minnehaha County, South Dakota (County), as of December 31, 2021, and for the year then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Minnehaha County as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Budgetary Comparison Schedules, the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes, the Schedule of the County Pension Contributions, and the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The County has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.



Russell A. Olson
Auditor General

September 27, 2022

MINNEHAHA COUNTY
STATEMENT OF NET POSITION
December 31, 2021

	Primary Government Governmental Activities	Component Unit
ASSETS:		
Cash and Cash Equivalents	\$ 77,086,612.70	\$ 22,839.00
Cash with Fiscal Agent	6,640,545.26	
Taxes Receivable--Delinquent	816,543.27	
Accounts Receivable, Net		150.00
Notes Receivable (Safe Home)	40,481.26	
Due from Federal Government	78,265.31	
Due from State Government	3,891,045.88	
Due from Local Governments	1,002,757.60	
Due from Others	279,213.97	2,862.00
Inventory of Supplies	702,214.91	
Restricted Assets:		
Cash and Cash Equivalents		128,357.00
Net Pension Asset	12,951,092.57	
Capital Assets:		
Land, Improvements and Construction in Progress	11,829,722.14	77,116.00
Other Capital Assets, Net of Depreciation	154,847,612.22	2,260,796.00
TOTAL ASSETS	\$ 270,166,107.09	\$ 2,492,120.00
DEFERRED OUTFLOWS OF RESOURCES:		
Pension Related Deferred Outflows	\$ 16,636,327.70	\$
OPEB Related Deferred Outflows of Resources	891,944.71	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	\$ 17,528,272.41	\$ 0.00
LIABILITIES:		
Hospital Claims Payable	\$ 612,045.59	\$
Accounts Payable	3,074,408.71	31,498.00
Other Current Liabilities	250.00	
Accrued Wages Payable	856,374.04	
Unearned Revenue	19,116,776.71	724.00
Noncurrent Liabilities:		
Due Within One Year	6,790,758.12	61,481.00
Due in More than One Year	57,229,408.19	126,052.00
TOTAL LIABILITIES	\$ 87,680,021.36	\$ 219,755.00
DEFERRED INFLOWS OF RESOURCES:		
Pension Related Deferred Inflows	\$ 25,151,827.54	\$
TOTAL DEFERRED INFLOWS OF RESOURCES	\$ 25,151,827.54	\$ 0.00
NET POSITION:		
Net Investment in Capital Assets	\$ 108,597,334.36	\$
Restricted For: (See Note 10)		
Road and Bridge Purposes	8,075,919.68	
Courthouse Building Purposes	5,593,908.23	
Capital Projects Purposes	5,278,666.33	
Bond Redemption Purposes	484,598.49	
SDRS Pension Purposes	4,435,592.73	
Other Purposes	3,679,531.75	
Unrestricted	38,716,979.03	2,272,365.00
TOTAL NET POSITION	\$ 174,862,530.60	\$ 2,272,365.00

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Primary Governmental Activities	Component Unit
Primary Government:					
Governmental Activities:					
General Government	\$ 24,478,352.13	\$ 5,550,575.41	\$ 1,365,479.57	\$ (17,562,297.15)	\$
Public Safety	36,435,126.73	7,789,591.97	4,373,094.55	(24,272,440.21)	
Public Works	10,068,680.04	153,129.45	10,626,172.92	710,622.33	
Health and Welfare	5,923,004.29	286,701.69	488,050.83	(5,148,251.77)	
Culture and Recreation	3,221,420.38	25,331.81	860,294.60	(2,335,793.97)	
Conservation of Natural Resources	78,324.60			(78,324.60)	
Urban and Economic Development	706,922.68	414,284.44	23,701.73	(268,936.51)	
Intergovernmental	372,673.45			(372,673.45)	
**Depreciation Expense - Unallocated	98,787.60			(98,787.60)	
*Interest on Long-term Debt	2,116,610.72			(2,116,610.72)	
Total Primary Government	\$ 83,499,902.62	\$ 14,219,614.77	\$ 17,736,794.20	(51,543,493.65)	
Component Units:					
Minnehaha County Housing and Redevelopment Commission and Safe Home LP	\$ 204,790.00	\$ 195,924.00	\$ 0.00		(8,866.00)
General Revenues:					
Taxes:					
				59,110,409.34	
				3,691,584.72	
				3,648,406.16	
				36,454.39	
				139,770.00	66.00
				2,651,361.97	
				69,277,986.58	66.00
				17,734,492.93	(8,800.00)
				(714,062.00)	
				157,842,099.67	2,281,165.00
				\$ 174,862,530.60	\$ 2,272,365.00

* The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

** This amount excludes the depreciation that is included in the direct expenses of the various functions.

The notes to the financial statements are an integral part of this statement.

**MINNEHAHA COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2021**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>American Rescue Plan Act Fund</u>	<u>Capital Projects Fund</u>	<u>Bond Redemption Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES:								
Assets:								
Cash and Cash Equivalents	\$ 25,695,442.95	\$ 6,795,061.89	\$ 20,942,242.06	\$ 18,757,007.50	\$ 249.01	\$ 432,708.07	\$ 1,130,605.00	\$ 73,753,316.48
Cash with Fiscal Agent					6,640,545.07	0.19		6,640,545.26
Taxes Receivable--Delinquent	676,924.87		63,053.18			51,890.24	24,674.98	816,543.27
Due from Federal Government	28,198.79						50,066.52	78,265.31
Due from State Government	2,818,315.77	1,069,529.11					3,201.00	3,891,045.88
Due from Local Government	992,621.26						9,136.34	1,002,757.60
Due from Others	260,970.07	12,413.96					5,829.94	279,213.97
Notes Receivable	40,481.26							40,481.26
Inventory of Supplies		702,214.91						702,214.91
TOTAL ASSETS	<u>\$ 30,512,954.97</u>	<u>\$ 8,580,219.87</u>	<u>\$ 21,005,295.24</u>	<u>\$ 18,757,007.50</u>	<u>\$ 6,640,794.08</u>	<u>\$ 484,598.50</u>	<u>\$ 1,223,513.78</u>	<u>\$ 87,204,383.94</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:								
Liabilities:								
Claims Payable	\$ 612,045.59							\$ 612,045.59
Accounts Payable	943,386.82	178,890.53	88,502.60		1,286,627.75		45,996.93	2,543,404.63
Accrued Wages Payable	807,942.64	41,055.79					7,375.61	856,374.04
Customer Deposits	250.00							250.00
Unearned Revenue	325,085.69			18,757,007.50			34,683.52	19,116,776.71
Total Liabilities	<u>2,688,710.74</u>	<u>219,946.32</u>	<u>88,502.60</u>	<u>18,757,007.50</u>	<u>1,286,627.75</u>	<u>0.00</u>	<u>88,056.06</u>	<u>23,128,850.97</u>
Deferred Inflows of Resources:								
Unavailable Revenue--Property Taxes	676,924.87		63,053.18			51,890.24	24,674.98	816,543.27
Fund Balances: (See Note 1.n.)								
Nonspendable		702,214.91						702,214.91
Restricted		7,658,058.64	5,530,855.09		5,278,666.33	432,708.26	852,564.63	19,752,852.95
Assigned	7,153,187.48		15,322,884.37		75,500.00		258,218.11	22,809,789.96
Unassigned	19,994,131.88							19,994,131.88
Total Fund Balances	<u>27,147,319.36</u>	<u>8,360,273.55</u>	<u>20,853,739.46</u>	<u>0.00</u>	<u>5,354,166.33</u>	<u>432,708.26</u>	<u>1,110,782.74</u>	<u>63,258,989.70</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 30,512,954.97</u>	<u>\$ 8,580,219.87</u>	<u>\$ 21,005,295.24</u>	<u>\$ 18,757,007.50</u>	<u>\$ 6,640,794.08</u>	<u>\$ 484,598.50</u>	<u>\$ 1,223,513.78</u>	<u>\$ 87,204,383.94</u>

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
December 31, 2021

Total Fund Balances - Governmental Funds	\$ 63,258,989.70
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Net pension asset reported in governmental activities is not an available financial resource and therefore is not reported in the funds.	12,951,092.57
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. Capital assets of \$267,085,350.67 less accumulated depreciation of \$100,408,016.31.	166,677,334.36
Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.	16,636,327.70
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(62,720,536.31)
G.O. Bonds	\$ 58,080,000.00
Accrued Leave	\$ 4,616,191.95
Other Long-term Debt	\$ 24,344.36
Assets, such as taxes receivable (delinquent), are not available to pay for current period expenditures and therefore are deferred in the funds.	816,543.27
Pension related deferred inflows are components of pension liability (asset) and therefore are not reported in the funds.	(25,151,827.54)
Other Post Employment Benefit (OPEB) related deferred outflows are components of OPEB liability and therefore are not reported in the funds	891,944.71
Internal service funds are used by management to charge the costs of activities, such as insurance, to individual funds. The assets (\$3,333,296.22) and liabilities (\$531,004.08) of internal service funds are included in governmental activities in the Statement of Net Position.	2,802,292.14
Long-term liability for net other post employment obligation is not due and payable in the current period and therefore is not reported in the funds.	(1,299,630.00)
Net Position of Governmental Activities	\$ 174,862,530.60

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2021

	General Fund	Road and Bridge Fund	Courthouse Building Fund	American Rescue Plan Act Fund	Capital Projects Fund	Bond Redemption Fund	Other Governmental Funds	Total Governmental Funds
Revenues:								
Taxes:								
General Property Taxes--Current	\$ 47,820,899.05		\$ 4,421,567.99			\$ 4,251,502.48	\$ 1,926,362.99	\$ 58,420,332.51
General Property Taxes--Delinquent	475,170.52		45,872.68			27,297.24	19,119.53	567,459.97
Penalties and Interest	91,727.94		9,031.20			6,066.46	3,923.57	110,749.17
Telephone Tax (Outside)	6,261.21							6,261.21
Wheel Tax		3,691,584.72						3,691,584.72
Tax Deed Revenue	35,197.55							35,197.55
Other Taxes	27,370.50							27,370.50
Licenses and Permits	434,525.83	72,542.66					50,280.00	557,348.49
Intergovernmental Revenue:								
Federal Grants	406,463.05						461,955.56	868,418.61
Federal Shared Revenue	1,041,809.48							1,041,809.48
Federal Payments in Lieu of Taxes	8,663.46		801.03			770.22	1,352.53	11,587.24
State Grants		943,839.43	27,381.82				100,036.40	1,071,257.65
State Shared Revenue:								
Bank Franchise	2,443,324.40							2,443,324.40
Motor Vehicle Licenses		9,054,655.05						9,054,655.05
Court Appointed Attorney/Public Defender	138,472.69							138,472.69
Prorate License Fees		474,715.08						474,715.08
Abused and Neglected Child Defense	18,936.95							18,936.95
63 3/4% Mobile Home/Manufactured Home		51,997.26						51,997.26
Telecommunications Gross Receipts Tax	446,242.34							446,242.34
Motor Vehicle 1/4%	50,821.92							50,821.92
Motor Fuel Tax		43,352.96						43,352.96
911 Remittances							2,342,326.45	2,342,326.45
Liquor Tax Reversion (25%)	757,478.32							757,478.32
Other Payments in Lieu of Taxes	1,163.37		108.17			89.56		1,361.10
Other Intergovernmental Revenue:								
SF City Share of Museum Ops	692,881.00							692,881.00
SF City Share Health/HumSvc Ops	383,708.88							383,708.88
Other Intergovernmental Revenue	3,169.26					37,324.11		40,493.37
Tea-Ellis Range	9,000.00							9,000.00
JDC Physicals	11,735.80							11,735.80
Charges for Goods and Services:								
General Government:								
Treasurer's Fees	835,310.00							835,310.00
Register of Deeds' Fees	3,660,782.10						136,145.43	3,796,927.53
Legal Services	440,837.96						15,250.00	456,087.96
Other - Court Ordered Competency Reimbursement	8,700.00							8,700.00
Clerk of Courts Fees	247,844.32							247,844.32
Other Fees	87,368.10							87,368.10
Public Safety:								
Law Enforcement	1,774,557.96							1,774,557.96
Prisoner Care	5,518,774.03							5,518,774.03
Sobriety Testing							222,065.05	222,065.05
Other	148.78							148.78
Public Works:								
Other		80,586.79						80,586.79

Health and Welfare:								
Economic Assistance:								
Poor Lien Recoveries	247,257.65							247,257.65
Veterans Service Officer	4,687.50							4,687.50
Mental Health Services	39,444.04							39,444.04
Culture and Recreation						25,331.81		25,331.81
Urban and Economic Development	75,327.61							75,327.61
Fines and Forfeits:								
Fines	8,964.00							8,964.00
Costs	134,680.52							134,680.52
Forfeits	92,117.00							92,117.00
Other	2,435.00					3,650.63		6,085.63
Miscellaneous Revenue:								
Investment Earnings	106,074.33	14,105.43	13,764.75		610.80	3,014.32	2,200.37	139,770.00
Rent	90,460.32							90,460.32
Contributions and Donations	30,968.89					5,485.50		36,454.39
Refund of Prior Year's Expenditures	36,536.45	3,993.60						40,530.05
Private Grants	488,550.08							488,550.08
Other	825,655.46	2,766.09					162,588.60	991,010.15
Total Revenues	70,062,505.62	14,434,139.07	4,518,527.64	0.00	610.80	4,326,064.39	5,478,074.42	98,819,921.94

Expenditures:

General Government:								
Legislative:								
Board of County Commissioners	1,293,794.77							1,293,794.77
Elections	128,899.13							128,899.13
Judicial System	1,600,861.39							1,600,861.39
Pre-Trial Services	213,879.90							213,879.90
Financial Administration:								
Auditor	865,601.35							865,601.35
Treasurer	1,590,471.20							1,590,471.20
Other						115,122.00		115,122.00
Legal Services:								
State's Attorney	5,845,946.76							5,845,946.76
Public Defender	3,854,512.15							3,854,512.15
Court Appointed Attorney-Public Advocate	1,250,192.36							1,250,192.36
Other General Government:								
General Government Building	2,670,836.15		1,083,717.72					3,754,553.87
Director of Equalization	1,714,829.21							1,714,829.21
Register of Deeds	901,400.89					78,720.73		980,121.62
Predatory Animal	4,772.53							4,772.53
Self-Insurance Plan	178,392.92							178,392.92
Other (SECOG)	25,638.00							25,638.00
Information Technology	1,815,054.37							1,815,054.37
Human Resources	505,670.70							505,670.70
Public Safety:								
Law Enforcement:								
Sheriff	7,029,828.45					174,508.10		7,204,336.55
County Jail	17,467,941.02							17,467,941.02
Coroner	444,005.02							444,005.02
Juvenile Detention	4,234,503.43							4,234,503.43
Air Guard	1,154,566.71							1,154,566.71
Humane Society	35,798.73							35,798.73
Southeast Tech Institute Security	134,363.81							134,363.81
Other Law Enforcement-Airport Security	197,860.97					335,753.97		533,614.94
Protective and Emergency Services:								
Fire Protection						622,154.00		622,154.00
Emergency and Disaster Services						476,806.92		476,806.92
Communication Center	561,946.00					2,342,326.45		2,904,272.45
Triage Center	450,000.00							450,000.00

MINNEHAHA COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2021
(Continued)

	General Fund	Road and Bridge Fund	Courthouse Building Fund	American Rescue Plan Act Fund	Capital Projects Fund	Bond Redemption Fund	Other Governmental Funds	Total Governmental Funds
Public Works:								
Highways and Bridges:								
Highways, Roads and Bridges		6,504,601.55					54,847.09	6,559,448.64
Health and Welfare:								
Economic Assistance:								
Support of Poor	3,514,655.44							3,514,655.44
Health Assistance:								
Ambulance	192,180.00							192,180.00
Social Services:								
Inter-Lakes Community Action	2,040.00							2,040.00
Compass Center	35,700.00							35,700.00
Glory House	5,100.00							5,100.00
Domestic Abuse							68,964.13	68,964.13
Safe Home	780,504.63							780,504.63
Children's Inn	91,035.00							91,035.00
Helpline Center	4,000.00							4,000.00
Mental Health Services:								
Mentally Ill	1,016,030.30							1,016,030.30
Developmentally Disabled	5,000.00							5,000.00
Mental Health Centers	179,468.00							179,468.00
Culture and Recreation:								
Culture:								
Public Library							1,275,000.00	1,275,000.00
Historical Museum	1,411,096.49						196,630.55	1,607,727.04
Memorial Day Expense	1,491.35							1,491.35
Recreation:								
Parks	63,800.37							63,800.37
County Fair	150,000.00							150,000.00
Conservation of Natural Resources:								
Soil Conservation:								
County Extension	79,662.64							79,662.64
Soil Conservation Districts	2,040.00							2,040.00
Other - Agri-Business	2,500.00							2,500.00
Urban and Economic Development:								
Urban Development:								
Planning and Zoning	726,964.69							726,964.69
Economic Development:								
SF Development Foundation	510.00							510.00
Forward Sioux Falls	2,000.00							2,000.00
Minnehaha Co Econ Dev Assn	5,500.00							5,500.00
Intergovernmental Expenditures		372,673.45						372,673.45
Debt Service			817,677.50			4,568,121.26	39,014.97	5,424,813.73
Capital Outlay	422,841.62	3,844,742.80	329,687.32	0.00	6,470,067.38	4,568,121.26	17,894.00	11,085,233.12
Total Expenditures	64,865,688.45	10,722,017.80	2,231,082.54	0.00	6,470,067.38	4,568,121.26	5,797,742.91	94,654,720.34
Excess of Revenues Over (Under) Expenditures	5,196,817.17	3,712,121.27	2,287,445.10	0.00	(6,469,456.58)	(242,056.87)	(319,668.49)	4,165,201.60

Other Financing Sources (Uses):

Transfers In			13,300,000.00		75,500.00		105,000.00	13,480,500.00
Transfers Out	(13,480,500.00)							(13,480,500.00)
Insurance Proceeds	82,347.84	11,991.11	257,745.75					352,084.70
Sale of County Property	4,762.14	173,556.80	2,022,884.37					2,201,203.31
Total Other Financing Sources (Uses)	<u>(13,393,390.02)</u>	<u>185,547.91</u>	<u>15,580,630.12</u>	<u>0.00</u>	<u>75,500.00</u>	<u>0.00</u>	<u>105,000.00</u>	<u>2,553,288.01</u>
Net Change in Fund Balance	<u>(8,196,572.85)</u>	<u>3,897,669.18</u>	<u>17,868,075.22</u>	<u>0.00</u>	<u>(6,393,956.58)</u>	<u>(242,056.87)</u>	<u>(214,668.49)</u>	<u>6,718,489.61</u>
Change in Accounting Estimate (See Note 17)	(714,062.00)							(714,062.00)
Changes in Nonspendable		(43,411.95)						(43,411.95)
Fund Balance - Beginning	<u>36,057,954.21</u>	<u>4,506,016.32</u>	<u>2,985,664.24</u>	<u>0.00</u>	<u>11,748,122.91</u>	<u>674,765.13</u>	<u>1,325,451.23</u>	<u>57,297,974.04</u>
FUND BALANCE - ENDING	<u>\$ 27,147,319.36</u>	<u>\$ 8,360,273.55</u>	<u>\$ 20,853,739.46</u>	<u>\$ 0.00</u>	<u>\$ 5,354,166.33</u>	<u>\$ 432,708.26</u>	<u>\$ 1,110,782.74</u>	<u>\$ 63,258,989.70</u>

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances to the Statement of Activities
For the Year Ended December 31, 2021

Net Change in Fund Balances - Total Governmental Funds		\$ 6,718,489.61
Amounts reported for governmental activities in the Statement of Activities are different because:		
This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government-wide statements.		11,085,233.12
This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.		(7,383,615.24)
In the Statement of Activities, the loss on disposal of assets is reported, whereas in the governmental funds, the disposal of fixed assets is not reflected.		(70,265.59)
Payment of principal on long-term debt is an expenditure in the governmental funds but the payment reduces long-term liabilities in the statement of net position.		3,308,203.01
G.O Bond	\$ 3,270,000.00	
Other Long-Term	\$ 38,203.01	
The fund financial statement governmental fund property tax accruals differ from the government-wide statement property tax accruals in that the fund financial statements require the amounts to be "available".		(68,548.81)
Governmental funds recognize expenditures for amounts of compensated absences actually paid to employees with current financial resources during the fiscal year. Amounts of compensated absences earned by employees are not recognized in the funds. In the Statement of Activities, expenses for these benefits are recognized when the employees earn leave credits.		(143,932.50)
Other Post Employment benefits reported in the statement of activities does not require the use of current financial resources and therefore is not reported as expenditures in governmental funds.		(96,459.00)
Supplies acquired are an expenditure on the fund statements when purchased but are expensed on the Statement of Activities when consumed. This amount represents the "change in" inventory of supplies.		(43,411.95)
Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.		3,533,186.43
Internal service funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.		895,613.85
Change in Net Position of Governmental Activities		\$ 17,734,492.93

The Notes to the Financial Statements are an integral part of this statement.

**MINNEHAHA COUNTY
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
December 31, 2021**

	<u>Internal Service Funds</u>
ASSETS:	
Current Assets:	
Cash and Cash Equivalents	\$ 3,333,296.22
TOTAL ASSETS	<u>\$ 3,333,296.22</u>
LIABILITIES:	
Current Liabilities:	
Claims Payable	\$ 531,004.08
TOTAL LIABILITIES	<u>\$ 531,004.08</u>
NET POSITION:	
Unrestricted Net Assets	\$ 2,802,292.14
TOTAL NET POSITION	<u>\$ 2,802,292.14</u>

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2021

	Internal Service Funds
Operating Revenues:	
Charges for Goods and Services	\$ 8,255,071.28
Operating Expenses:	
Insurance Costs	1,262,726.73
Claims Paid	5,853,170.28
Administration Fee	223,931.51
Other	25,183.27
Total Operating Expenses	7,365,011.79
Operating Income (Loss)	890,059.49
Nonoperating Revenues (Expenses):	
Investment Earnings	5,554.36
Change in Net Position	895,613.85
Net Position - Beginning	1,906,678.29
NET POSITION - ENDING	\$ 2,802,292.14

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended December 31, 2021

	Internal Service Funds
Cash Flows from Operating Activities:	
Cash Receipts from Customers	\$ 8,402,792.82
Cash Payments to Suppliers of Goods and Services	(7,267,282.19)
Net Cash Provided (Used) by Operating Activities	1,135,510.63
Cash Flows from Investing Activities:	
Cash Received for Interest	5,554.36
Net Increase (Decrease) in Cash and Cash Equivalents	1,141,064.99
Cash and Cash Equivalents at Beginning of Year	2,192,231.23
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 3,333,296.22
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating Income (Loss)	\$ 890,059.49
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	
(Increase) decrease in Receivables	147,721.54
(Decrease) increase in Accounts and Other Payables	97,729.60
Net Cash Provided (Used) by Operating Activities	\$ 1,135,510.63

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
December 31, 2021

	Custodial Funds
ASSETS:	
Cash and Cash Equivalents	\$ 6,590,627.55
TOTAL ASSETS	\$ 6,590,627.55
LIABILITIES:	
Accounts Payable and Other Payables	\$ 28,296.03
Amounts Held for Others	438,766.96
Due to Other Governments	5,762,078.99
TOTAL LIABILITIES	\$ 6,229,141.98
NET POSITION	
Restricted For:	
Individuals, Organizations, and Other Governments	\$ 361,485.57

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
For the Year Ended December 31, 2021

	Custodial Funds
ADDITIONS:	
Property Tax Collections for Other Governments	\$ 253,107,510.76
State Shared Revenue Collections for Other Governments	63,782,282.41
Other Additions	9,596,944.65
Total Additions	326,486,737.82
DEDUCTIONS:	
Payments of Property Tax to Other Governments	253,107,560.85
Payments of State Shared Revenue to Other Governments	63,781,832.30
Other Deductions	9,654,456.88
Total Deductions	326,543,850.03
Change in Net Position	(57,112.21)
Net Position - Beginning	418,597.78
NET POSITION - ENDING	\$ 361,485.57

The notes to the financial statements are an integral part of this statement.

MINNEHAHA COUNTY
NOTES TO THE FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. Financial Reporting Entity:

The reporting entity of Minnehaha County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

Minnehaha County (County) created a Housing and Redevelopment Commission (Commission) under the authority of South Dakota Codified Law 11-7-1 on February 9, 2010. The Commission is a proprietary fund-type, discretely presented component unit. The five members of the Commission are appointed by the County Commission's Chairperson with the approval of the Board of County Commissioners for five-year staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The County Commission, though, retains statutory authority to approve or deny or otherwise modify the Commission's plans to construct a low-income housing unit, or to issue debt, which gives the County Commission the ability to impose its will on the Commission.

On February 9, 2010, the Commission entered into a partnership agreement and is the General Partner of Safe Home Limited Partnership (Partnership) whose purpose is to provide for construction of permanent housing for the homeless pursuant to a tax credit program and to borrow funds for such purposes and to mortgage or otherwise encumber any or all of the Partnership's asset to secure such borrowing. The Partnership is a proprietary fund-type, discretely presented component unit of the Commission. The five members of the Partnerships Board consist of the same appointed members of the Commission which give the County the ability to impose its will on the Partnership.

Separately issued financial statements of the Housing and Redevelopment Commission-Safe Home Limited Partnership may be obtained from: Minnehaha County Housing and Redevelopment Commission, 415 North Dakota Avenue, Sioux Falls, SD 57104.

The County participates in a cooperative unit, the City of Sioux Falls. See detailed note entitled "Joint Ventures" for specific disclosures. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit but are discussed in these notes because of the nature of their relationship with the County.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and discretely presented component units. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Discretely presented component units are legally separate organizations that meet certain criteria, as described in Note 1.a., above, and may be classified as either governmental or business-type activities. See the discussion of individual component units in Note 1.a., above.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

Governmental Funds:

General Fund – *The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.*

Special Revenue Funds – *Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.*

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

Courthouse Building Fund – authorized by SDCL 7-25-1 to account for the accumulation of a special tax levy not to exceed ninety cents per thousand dollars of taxable valuation annually for the acquisition or construction of a courthouse, office, jail building, county extension buildings, grandstands and bleachers, highway maintenance buildings, or public library. This is a major fund.

American Rescue Plan Act Fund – to account for the direct distribution of federal funds and expenditures under the American Rescue Plan Act. In July of 2021 the County received the first half of their federal allocation. There were no qualifying federal expenditures related to these funds in 2021. Note 1.c. below, (Measurement Focus and Basis of Accounting) describes how transactions are recorded within the various financial statements and “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Based on this guidance, an asset and liability will be reported representing the receipt of the federal funds. There are no revenues or expenditures reported on the financial statements. This is a major fund.

The remaining special revenue funds are not considered major funds: 911 Service, Fire Protection, Emergency Management, Domestic Abuse, Public Library, Pass-Thru Grants, JAG Grant, Museum Store, Museum Enterprise, Comprehensive Opioid, Stimulant, Substance Abuse Program (COSSAP), Rural Access, 24/7 Sobriety, and Modernization and Preservation Relief. These funds are reported on the fund financial statements as “Other Governmental Funds.”

Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Bond Redemption Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. The County has elected to report the Bond Redemption Fund as a major fund.

The SDN Communications Tax Increment District #2 Fund maintained by the County is not considered a major fund and is reported on the financial statements as “Other Governmental Funds.”

Capital Projects Funds – Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).

Capital Projects Fund – to account for financial resources to be used for the expansion of the current county jail building, the construction of an additional jail building, construction of highway building, remodeling of extension building, and installation of chiller. The County has elected to report the Jail Expansion Capital Projects Fund as a major fund.

Proprietary Funds:

Internal Service Funds – Internal service funds may be used to report any activity that provides goods or services to other funds, departments, or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis. Internal service funds should be used only if the reporting government is the predominant participant in the activity. The Healthcare Self-Insurance Fund is the only internal service fund maintained by the County.

Fiduciary Funds:

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

Custodial Funds – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

Measurement Focus:

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, governmental and component unit activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

Fund Financial Statements:

In the fund financial statements, the “current financial resources” measurement focus and the modified accrual basis of accounting are applied to governmental fund types, while the “economic resources” measurement focus and the accrual basis of accounting are applied to the proprietary and fiduciary fund types.

Basis of Accounting:

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, governmental and component unit activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets are recorded when earned (usually when the right to receive cash vests); and, expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

Fund Financial Statements:

All governmental fund types are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, are recognized when they become measurable and available. “Available” means resources are collected or to be collected soon

enough after the end of the fiscal year that they can be used to pay the bills of the current period. The accrual period for the County is 30 days. The revenues which are accrued at December 31, 2021 are amounts due from federal, state, and local governments and other entities.

Under the modified accrual basis of accounting, receivables may be measurable but not available. Reported unearned revenues are those where asset recognition criteria have been met but for which revenue recognition criteria have not been met.

Expenditures are generally recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary and fiduciary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

d. Interfund Eliminations and Reclassifications:

Government-wide Financial Statements:

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

1. In order to minimize the doubling-up effect of internal service fund activity, certain “centralized expenses” including an administrative overhead component, are charged as direct expenses to funds or programs in order to show all expenses that are associated with a service, program, department, or fund. When expenses are charged, in this manner, expense reductions occur in the Internal Service Fund, so that expenses are reported only by the function to which they relate.

e. Deposits and Investments:

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

f. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Government-wide Financial Statements:

Capital assets are recorded at historical cost, or estimated cost, where actual cost could not be determined. Donated capital assets are valued at their estimated fair value on the date donated. Reported cost values include ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant, and which extend the useful life of a capital asset are also capitalized.

The total December 31, 2021 balance of governmental activities capital assets excluding infrastructure were reported based on original costs.

Infrastructure assets used in general government operations, consisting of certain improvements other than buildings, including roads, bridges, sidewalks, drainage systems, and lighting systems, acquired prior to January 1, 1980, were not required to be capitalized by the County. Infrastructure assets acquired since January 1, 1980 are recorded at cost and classified as "Improvements Other than Buildings."

For governmental activities Capital Assets, construction-period interest is not capitalized, in accordance with USGAAP.

Depreciation/amortization of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, except for that portion related to common use assets for which allocation would be unduly complex, and which is reported as Unallocated Depreciation/Amortization, with net capital assets reflected in the Statement of Net Position. Accumulated depreciation/amortization is reported on the government-wide Statement of Net Position and on the proprietary fund's Statement of Net Position.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation/amortization methods, and estimated useful lives of capital assets reported in the government-wide financial statements and proprietary funds are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Land and Land Rights	\$ 1.00	-----N/A-----	-----N/A-----
Improvements Other Than Buildings	\$ 50,000.00	Straight-line	10-25 years
Buildings	\$ 50,000.00	Straight-line	40-99 years
Machinery and Equipment	\$ 5,000.00	Straight-line	3-25 years
Infrastructure	\$ 50,000.00	Straight-line	25-50 years

Land is an inexhaustible capital asset and is not depreciated.

Fund Financial Statements:

In the fund financial statements, capital assets used in governmental fund operations are accounted for as expenditures of the appropriate governmental fund upon acquisition.

g. Long-Term Liabilities:

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements. The long-term liabilities primarily consist of limited tax general obligation bonds, tax increment financing note, compensated absences, and other postemployment benefits.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due.

h. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

i. Deferred Inflows and Deferred Outflows of Resources:

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

j. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

k. Cash and Cash Equivalents:

The County pools the cash resources of its funds for cash management purposes. The proprietary fund essentially has access to the entire amount of its cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents for the purpose of the Statement of Cash Flows.

i. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in three components:

1. Net Investment in Capital Assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable), and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
2. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
3. Unrestricted Net Position – All other net position that do not meet the definition of “Restricted” or “Net Investment in Capital Assets.”

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and may distinguish between “Nonspendable”, “Restricted”, “Committed”, “Assigned”, and “Unassigned” components. Proprietary fund equity is classified the same as in the government-wide financial statements. Fiduciary fund equity is reported as restricted net position.

m. Application of Net Position:

It is the County’s policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

n. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The Nonspendable Fund Balance is comprised of the following:

- Amount reported in nonspendable form such as inventory.

The County uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use *committed, then assigned, and lastly unassigned amounts* of unrestricted fund balance when expenditures are made.

The County does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund

Road and Bridge Fund

Courthouse Building Fund

American Rescue Plan Act Fund

Revenue Source

Motor Vehicle Licenses, Grants, Taxes, and Intergovernmental Revenue

Taxes

Federal Grant

A schedule of fund balances is provided as follows:

**MINNEHAHA COUNTY
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2021**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Capital Projects Fund</u>	<u>Bond Redemption Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund Balances:							
Nonspendable:							
Inventory	\$	\$ 702,214.91	\$	\$	\$	\$	\$ 702,214.91
Restricted For:							
Road and Bridge Purposes		6,018,058.64					6,018,058.64
Highway #17 Jurisdictional Transfer Purposes		1,640,000.00					1,640,000.00
Courthouse Building Purposes			5,530,855.09				5,530,855.09
Capital Projects Purposes				5,278,666.33			5,278,666.33
Bond Redemption Purposes					432,708.26		432,708.26
Fire Protection Purposes						86,787.11	86,787.11
Public Library Purposes						468,537.03	468,537.03
JAG Grant Purposes						479.45	479.45
Domestic Abuse Purposes						20,464.04	20,464.04
Modernization and Preservation Relief Purposes						273,649.42	273,649.42
Pass-Thru Grant Purposes						2,646.73	2,646.73
Comprehensive Opioid, Stimulant, and Substance Abuse Program Purposes						.85	.85
Assigned To:							
Applied to Next Year's Budget	6,813,644.00						6,813,644.00
Courthouse Building Purposes			15,322,884.37				15,322,844.37
Capital Projects Purposes				75,500.00			75,500.00
Emergency Management Purposes						(55.43)	(55.43)
Museum Store Purposes						66,616.48	66,616.48
Museum Enterprise Purposes						126,949.53	126,949.53
24/7 Sobriety Purposes						34,707.53	34,707.53
Comprehensive Opioid, Stimulant, and Substance Abuse Program Purposes						30,000.00	30,000.00
Donation Purposes	39,543.48						39.54
Safe Home Operation Purposes	300,000.00						300,000.00
Unassigned	19,994,131.88						19,994,131.88
Total Fund Balances	<u>\$ 27,147,319.36</u>	<u>\$ 8,360,273.55</u>	<u>\$ 20,853,739.46</u>	<u>\$ 5,354,739.46</u>	<u>\$ 432,708.26</u>	<u>\$ 1,110,782.74</u>	<u>\$ 63,258,989.70</u>

o. Pensions:

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. County contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

2. DEPOSITS AND INVESTMENTS FAIR VALUE MEASUREMENT, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2021, the County did not have any investments.

Credit Risk – State law limits eligible investments for the County, as discussed above. The County's investment policy does not further limit its investment choices.

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the County's deposits may not be returned to it. The County's investment policy does not limit a deposit specifically related to custodial credit risk.

Concentration of Credit Risk – The County places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The County's formal investment policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County's policy is to credit all income from deposits and investments to the fund making the investment with the exception of custodial funds, which are credited to the General Fund.

3. CASH WITH FISCAL AGENT

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Amount:	Purpose:
\$ 6,640,545.26	For capital asset construction and bond redemption purposes (includes balances with trustees)

4. RECEIVABLES AND PAYABLES

Receivables and payables are not aggregated in these financial statements. The County expects all receivables to be collected within one year as follow. In 2012 the County loaned the Housing and Redevelopment Commission/Safe Home Limited Partnership, a component unit of the County, \$458,956.00 to defray cost associated with improving permanent housing for the homeless. A receivable of \$40,481.26 exists at December 31, 2021. The County expects the remaining balance of \$40,481.26 to be collected within one year.

5. INVENTORY

Inventory in the General Fund and special revenue funds consists of expendable supplies held for consumption. Supply inventories are recorded at cost.

Government-wide Financial Statements:

In the government-wide financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed.

Fund Financial Statements:

In the fund financial statements, purchases of supply inventory items are recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

6. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

7. CHANGES IN GENERAL CAPITAL ASSETS

A summary of changes in capital assets for the year ended December 31, 2021 is as follows:

	<u>Balance 1/1/2021</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 12/31/2021</u>
Governmental Activities:				
Capital Assets not being Depreciated:				
Land	\$ 6,542,836.23	\$	\$ (10,028.83)	\$ 6,532,807.40
Construction/Development in Progress	9,709,350.79	4,367,525.45	(8,779,961.50)	5,296,914.74
Total Capital Assets not being Depreciated	<u>16,252,187.02</u>	<u>4,367,525.45</u>	<u>(8,789,990.33)</u>	<u>11,829,722.14</u>
Capital Assets being Depreciated:				
Buildings	119,253,857.53	574,499.11		119,828,356.64
Infrastructure (Improvements Other Than Buildings)	100,446,280.02	11,886,808.80	(971,114.73)	111,361,974.09
Machinery and Equipment	21,953,843.24	3,036,361.26	(924,906.70)	24,065,297.80
Total Capital Assets being Depreciated	<u>241,653,980.79</u>	<u>15,497,669.17</u>	<u>(1,896,021.43)</u>	<u>255,255,628.53</u>
TOTAL CAPITAL ASSETS	<u>\$ 257,906,167.81</u>	<u>\$ 19,865,194.62</u>	<u>\$ (10,686,011.76)</u>	<u>\$ 267,085,350.67</u>
Less Accumulated Depreciation for:				
Buildings	\$ (43,446,670.64)	\$ (2,640,322.78)	\$	\$ (46,086,993.42)
Infrastructure (Improvements Other Than Buildings)	(39,400,678.45)	(3,186,356.62)	971,114.73	(41,615,920.34)
Machinery and Equipment	(12,012,836.65)	(1,556,935.84)	864,669.94	(12,705,102.55)
Total Accumulated Depreciation	<u>(94,860,185.74)</u>	<u>(7,383,615.24)</u>	<u>1,835,784.67</u>	<u>(100,408,016.31)</u>
Total Capital Assets being Depreciated, Net	<u>146,793,795.05</u>	<u>8,114,053.93</u>	<u>(60,236.76)</u>	<u>154,847,612.22</u>
Governmental Activity Capital Assets, Net	<u>\$ 163,045,982.07</u>	<u>\$ 12,481,579.38</u>	<u>\$ (8,850,227.09)</u>	<u>\$ 166,677,334.36</u>

Depreciation expense was charged to functions as follows:

General Government	\$ 802,193.34
Public Safety	2,395,975.69
Public Works	3,670,268.37
Health and Welfare	201,874.05
Culture and Recreation	206,723.19
Conservation of Natural Resources	
Urban and Economic Development	7,793.00
Depreciation Unallocated	<u>98,787.60</u>
Total Depreciation/Amortization Expense-Governmental Activities	<u>\$ 7,383,615.24</u>

Construction Work in Progress at December 31, 2021 is composed of the following:

Project Name	Project Authorization	Expended thru 12/31/2021	Committed	Required Future Financing
County Administration/Extension Remodel	\$ 2,365,851.00	\$ 2,325,730.60	\$ 40,120.40	\$ 0.00
County Highway Shop	12,296,796.20	2,307,314.24	9,989,481.96	0.00
Highway Project MC 17-10	414,814.22	400,205.00	14,609.22	0.00
Highway Project MC 18-08/20-04	249,266.33	193,237.00	56,029.33	0.00
Bridge 50-087-120	39,903.00	7,261.62	32,641.38	0.00
Bridge 50-237-120	33,673.00	5,925.00	27,748.00	0.00
Bridge 50-272-030	6,125.00	5,605.28	519.72	0.00
Bridge 50-279-140	68,604.85	4,735.00	63,689.85	0.00
Bridge 50-330-066	56,336.38	46,901.00	9,435.38	0.00
TOTAL	\$ 15,531,369.98	\$ 5,296,914.74	\$ 10,234,455.24	\$ 0.00

8. LONG-TERM LIABILITIES

A summary of changes in long-term liabilities follows:

	Beginning Balance 1/1/2021	Additions	Deletions	Ending Balance 12/31/2021	Due within One Year
Governmental Long-Term Debt:					
Bonds Payable (Certificates of Participation)	\$ 61,350,000.00	\$ 0.00	\$ (3,270,000.00)	\$ 58,080,000.00	\$ 3,385,000.00
Tax Incremental Financing Notes	62,547.37		(38,203.01)	24,344.36	24,344.36
Other Liabilities:					
Compensated Absences	4,472,259.45	3,575,180.74	(3,431,248.24)	4,616,191.95	3,381,413.76
Other Postemployment Benefits (Retiree Health Insurance)	1,280,573.00	19,057.00		1,299,630.00	0.00
Total Governmental Activities	\$ 67,165,379.82	\$ 3,594,237.74	\$ (6,739,451.25)	\$ 64,020,166.31	\$ 6,790,758.12

Certificates of Participation:

Limited Tax General Obligation - Series 2020A, 2.0 Percent Interest, Final Maturity Date of December 2040, Retired by the Building Fund (Special Revenue Fund) \$ 9,395,000.00

Limited Tax General Obligation - Series 2017A, 3.25 to 4.00 Percent Interest, Final Maturity Date of December 2037, Retired by the Bond Redemption Fund (Debt Service Fund) \$ 41,460,000.00

Taxable Limited Tax General Obligation - Series 2010A (Recovery Zone Economic Development Bonds), 1.50 to 5.75 Percent Interest, Final Maturity Date of December 2030, Retired by the Bond Redemption Fund (Debt Service Fund) \$ 1,585,000.00

Limited Tax General Obligation - Series 2014A, 2.30 to 5.00 Percent Interest, Final Maturity Date of November 2027, Retired by the Bond Redemption Fund (Debt Service Fund) \$ 4,830,000.00

Limited Tax General Obligation - Series 2016B, 1.25 to 2.75 Percent Interest, Final Maturity Date of December 2025, Retired by the Building Fund (Special Revenue Fund) \$ 810,000.00

Tax Increment Financing Notes:

Tax Increment Financing Notes - South Dakota Network (SDN), \$ 24,344.36
 6.00 Percent Interest, Final Maturity Date of December 2030,
 Retired by the Tax Incremental District #2 Fund
 (Debt Service Fund)

Other Liabilities:

Compensated Absences - Amounts owed by the County to \$ 4,616,191.95
 employees for their accrued annual and sick leave balances,
 including the County's share of payroll deductions. Payments
 to be made by the fund that the payroll expenditures are charged to.

Other Postemployment Benefits (See Note 14) \$ 1,299,630.00

The annual requirements to amortize all debt outstanding as of December 31, 2021, except for compensated absences, are as follows:

Year Ending Dec. 31,	Certificates of Participation	
	Principal	Interest
2022	\$ 3,385,000.00	\$ 1,991,396.26
2023	3,495,000.00	1,881,216.26
2024	3,630,000.00	1,744,501.26
2025	3,770,000.00	1,599,868.76
2026	3,710,000.00	1,437,243.76
2027-2031	16,785,000.00	5,038,543.80
2032-2036	17,715,000.00	2,330,993.80
2037-2041	5,590,000.00	222,812.50
TOTAL	\$ 58,080,000.00	\$ 16,246,576.40

9. CONDUIT DEBT

In the past, the County has issued revenue bonds to provide financial assistance to certain private-sector entities for the acquisition and/or construction of facilities deemed to be in the public interest. These bonds are secured by the property being financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities is retained by the private-sector entity served by the bond issuance. Neither the County, the State of South Dakota, nor any other political subdivision of the State is obligated in any manner for the repayment of these conduit debt issues. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2021, there was one series of conduit bonds outstanding, with an aggregate unpaid principal amount of \$1,439,344.00.

10. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2021, was as follows:

Major Purposes:	
Road and Bridge Purposes	\$ 8,075,919.68
Courthouse Building Purposes	5,593,908.23
Capital Project Purposes	5,278,666.33
Bond Redemption Purposes	484,598.49
SDRS Pension Purposes	<u>4,435,592.73</u>
Other Purposes:	
Fire Protection Purposes	94,912.36
Public Library Purposes	485,086.76
Domestic Abuse Purposes	20,464.04
Modernization and Preservation Relief Purposes	273,649.42
JAG Grant Purposes	479.45
Pass-Thru Grant Purposes	2,646.73
Comprehensive Opioid, Stimulant, and Substance Abuse Program Purposes	.85
Self-Insurance Purposes	<u>2,802,292.14</u>
Total Other Purposes	<u>3,679,531.75</u>
Total Restricted Net Position	<u><u>\$ 27,548,217.21</u></u>

These balances are restricted due to federal grant and statutory requirements.

11. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2021, were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>			<u>Total</u>
	<u>Courthouse Building Fund</u>	<u>Jail Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	
Major Funds:				
General Fund	\$ 13,300,000.00	\$ 75,500.00	\$ 105,000.00	\$ 13,480,500.00

The County budgeted a transfer to the Jail Expansion Capital Project Fund. The County transferred funds to the Courthouse Building Fund for future building needs. The County typically budgets transfers to the Emergency Management Fund, 24/7 Fund, and the Comprehensive Opioid, Stimulant and Substance Abuse Program Fund (Other Governmental Funds) to conduct the indispensable functions of the County.

12. TAX ABATEMENTS

Minnehaha County:

In 2010, the County created the Minnehaha County Tax Increment District No. 2 under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the County through the

promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

In 2010, the County entered into a development agreement with SDN Communications. The County agreed to abate a portion of the Telephone Outside Tax and award the increment proceeds to the developer as a discretionary grant to assist in funding the costs of the project.

Municipality of Sioux Falls:

The Municipality of Sioux Falls has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Sioux Falls has twelve (12) active tax increment districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Minnehaha County during the life of the tax increment district.

The portion of general property taxes levied for these tax increment districts during the calendar year ended December 31, 2021 that was not available to Minnehaha County was \$629,233.39.

Municipality of Brandon:

The Municipality of Brandon has created a tax increment district under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Brandon has one (1) active tax increment district. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Minnehaha County during the life of the tax increment district.

The portion of general property taxes levied for these tax increment districts during the calendar year ended December 31, 2021 that was not available to Minnehaha County was \$16,631.90.

Municipality of Dell Rapids:

The Municipality of Dell Rapids has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Dell Rapids has two (2) active tax increment districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Minnehaha County during the life of the tax increment district.

The portion of general property taxes levied for this tax increment district during the calendar year ended December 31, 2021 that was not available to Minnehaha County was \$18,595.71.

Municipality of Garretson:

The Municipality of Garretson has created a tax increment district under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Garretson has one (1) active tax increment district. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Minnehaha County during the life of the tax increment district.

The portion of general property taxes levied for these tax increment districts during the calendar year ended December 31, 2021 that was not available to Minnehaha County was \$136.64.

13. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2021, 2020, and 2019, equal to the required contributions each year, were as follows:

Year	Amount
2021	\$ 2,350,658.83
2020	\$ 2,344,793.85
2019	\$ 2,083,894.39

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2021, SDRS is 105.53% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2021 and reported by the County as of December 31, 2021 are as follows:

Proportionate share of total pension liability	\$ 234,497,098.14
Less proportionate share of net position restricted for pension benefits	<u>247,448,190.71</u>
Proportionate share of net pension asset	<u>\$ (12,951,092.57)</u>

At December 31, 2021, the County reported an asset of \$12,951,092.57 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2021 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2021, the County's proportion was 1.6911210%, which is an increase of .0393265% from its proportion measured as of June 30, 2020.

For the year ended December 31, 2021, the County recognized pension expense (reduction of expense) of (\$3,482,550.16). At December 31, 2021 the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 464,978.07	\$ 33,955.02
Changes in assumption	14,893,624.57	6,485,720.02
Net Difference between projected and actual earnings on pension plan investments		18,500,894.92
Changes in proportion and difference between County contributions and proportionate share of contributions	927.12	131,257.58
County contributions subsequent to the measurement date	<u>1,276,797.94</u>	
TOTAL	<u>\$ 16,636,327.70</u>	<u>\$ 25,151,827.54</u>

\$1,276,797.94 reported as deferred outflow of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (reduction of expense) as follows:

Year Ended Dec. 31,	
2022	\$ (2,455,464.75)
2023	(1,667,335.72)
2024	(464,886.81)
2025	(5,204,610.50)
2026	
Thereafter	_____
TOTAL	<u>\$ (9,792,297.78)</u>

Actuarial Assumptions:

The total pension asset in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	Graded by years of service, from 6.50% at entry to 3.00% after 25 years of service.
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.25% and real returns of 4.25%
Future COLAs	2.25%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period of July 1, 2011, to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	4.3%
Fixed Income	30.0%	1.6%
Real Estate	10.0%	4.6%
Cash	2.0%	0.9%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension asset was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net pension liability (asset)	\$ 20,971,041.01	\$ (12,951,092.57)	\$ (40,487,968.62)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

14. OTHER POSTEMPLOYMENT BENEFITS - HEALTHCARE PLAN

Plan Administration:

The County administers an Other Postemployment Benefits (OPEB) plan providing medical, prescription drug, and dental benefits to retired employees and their dependents under certain conditions. The County does not issue a separate report that includes financial statements and required supplementary information for the OPEB plan.

A complete actuarial study was not performed for calendar year 2021. The information for the 2021 plan year was based on 2020 roll forward amounts provided in Appendix A of the 2020 Actuarial Valuation Report. Where applicable, the 2021 actuarial assumptions and valuations shown in the following disclosures are based on 2020 actual information.

Benefits Provided:

Individuals who are employed by the County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement eligibility, with fifteen years of continuous service to the County, and participation in the group health plan for at least five years immediately preceding retirement. Coverage during retirement continues in the group health plan. Employees covered by the plan make contributions toward the plan premiums.

Plan Membership:

As of December 31, 2020, plan membership consisted of the following:

Inactive members currently receiving benefits	7
Inactive members entitled to but not yet receiving benefits	0
Active members	<u>575</u>
Total	<u>582</u>

Investment Policy:

The County's obligation is unfunded at December 31, 2021. There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No.75.

Total OPEB Liability:

	As of <u>December 31, 2020</u>
Actuarial Present Value of Future Benefits	
Retired – Employees	\$ 254,862
Retired – Spouses/Dependents	0
Actives – Employees	1,204,426
Actives – Spouses/Dependents	<u>159,724</u>
Total	<u>\$ 1,619,012</u>
Total OPEB Liability	
Retired – Employees	\$ 254,862
Retired – Spouses/Dependents	0
Actives – Employees	905,645
Actives – Spouses/Dependents	<u>120,066</u>
Total	<u>\$ 1,280,573</u>

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, so the Net Fiduciary Position is \$0 and the Net OPEB Liability would be equal to the Total OPEB Liability.

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate*:

The following presents the total OPEB liability, calculated using the current healthcare cost trend rate of 6.5% decreasing to 5.0%, as well as the total OPEB liability calculated using a healthcare discount trend rate discount rate that is 1-percentage point lower (5.5% to 4.0%) or 1-percentage point higher (7.5% to 6.0%) than the current rate:

	1% Decrease 5.5% decreasing to 4.0%	Current Healthcare Cost Trend Rate 6.5% decreasing to 5.0%	1% Increase 7.5% decreasing to 6.0%
Total OPEB Liability	\$ 1,148,919	\$ 1,299,630	\$ 1,477,809

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate*:

The following presents the total OPEB liability, calculated using the current discount rate of 2.12%, as well as the total OPEB liability calculated using a discount rate that is 1-percentage point lower (1.12%) or 1-percentage point higher (3.12%) than the current rate:

	1% Decrease 1.12%	Current Healthcare Cost Trend Rate 2.12%	1% Increase 3.12%
Total OPEB Liability	\$ 1,455,552	\$ 1,299,630	\$ 1,164,644

*Assumes all actuarial assumptions are exactly realized. Update procedures were used to roll forward the Service Cost and Total OPEB liability to the December 31, 2021 measurement date.

Schedule of Changes in Total OPEB Liability:

	Calendar Year Ending December 31, 2021
Total OPEB Liability – Beginning of Year	\$ 1,280,573
Service Cost	40,548
Interest	27,488
Changes of Benefit Terms	0
Difference between Expected and Actual Experience	0
Changes of Assumptions	0
Benefit Payments	(48,979)
Net Change in Total OPEB Liability	<u>408,649</u>
Total OPEB Liability – End of Year	<u>\$ 1,299,630</u>
Covered-Employee Payroll	\$ 34,899,419
Total OPEB Liability as a Percentage of the Covered-Employee Payroll	3.72%

OPEB Expense:

	Calendar Year Ending December 31, 2021
OPEB Expense*	
Service Cost	\$ 40,548
Interest on Total OPEB Liability	27,488
Effect of Plan Changes	0
Administrative Expenses	0
Recognition of Deferred (Inflows)/Outflows of Resources	
Economic/Demographic (Gains)/Losses	77,825
Assumption Changes	27,334
Total OPEB Expense	<u>\$ 173,195</u>

Expected Remaining Service Lives:

Under GASB 75, gains and losses which are amortized over future years are referred to as deferred inflows or gains, and deferred outflows or losses. Economic and demographic gains and losses and changes in the total OPEB liability due to changes in assumptions are recognized over a closed period equal to the average expected remaining service lives of all covered active and inactive members, determined as of the beginning of the measurement period. The amortization period is calculated as the weighted average of expected remaining service lives assuming zero years for all inactive members.

The amortization period for the January 1, 2020 to December 31, 2020 measurement period was determined as follows:

As of December 31, 2020	Number of Members	Expected Remaining Service Lives
Active members	575	8.173
Inactive members	7	0.000
Weighted Average Rounded to Nearest Tenth		8.1

Schedule of Deferred Inflows and Outflows of Resources*:

Under GASB 75, gains and losses which are amortized over future years are referred to as deferred inflows or gains, and deferred outflows or losses. Economic and demographic gains and losses and changes in the total OPEB liability due to changes in assumptions are recognized over a closed period equal to the average expected remaining service lives of all covered active and inactive members, determined as of the beginning of the measurement period. As of December 31, 2021, the deferred inflows and outflows of resources are as follows:

	Amount Recognized In Expense <u>Dec 31, 2021</u>	Balance of Deferred Inflows <u>Dec 31, 2021</u>	Balance of Deferred Outflows <u>Dec 31, 2021</u>
Economic/Demographic (Gains)Losses	77,825	0	612,364
Assumptions Changes (Gains)/Losses	27,334	0	166,735
Investment (Gains)/Losses	0	0	0

Other amounts currently reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in future years' OPEB expense as follows:

Year Ending December 31,	Annual Recognition Deferred Inflows	Annual Recognition Deferred Outflows
2022	\$	\$ 105,159
2023	\$	\$ 105,159
2024	\$	\$ 105,159
2025	\$	\$ 105,159
2026	\$	\$ 105,159
Thereafter	\$	\$ 253,304

*Assumes all actuarial assumptions are exactly realized. Update procedures were used to roll forward the Service Cost and Total OPEB liability to the December 31, 2021 measurement date.

Actuarial assumptions and other inputs:

The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Measurement Date	December 31, 2020	
Valuation Date	December 31, 2020	
Reporting Date	December 31, 2020	
Measurement Period	January 1, 2020 to December 31, 2020	
Discount rate	2.12% - As an unfunded plan, the discount rate reflects the index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date. The index rate used to measure the total pension liability was 2.12% as of December 31, 2020.	
General Inflation	3.0% Per Year	
Salary increases	3.0% Per Year	
Initial Health Coverage Claim Cost (Including Administrative Expenses)	<u>Age</u>	<u>Per Participant</u>
	Under Age 65:	
	Retiree at Age 60	\$ 14,246
	Spouse at Age 60	\$ 15,671
	Age 65 and Over:	N/A
	The assumed claim costs were determined from the self-insured premiums and underlying claim experience of the OPEB Plans and actuarial age adjustment factors.	
Age Based Morbidity	The assumed claim costs are assumed to increase related to age as follows:	
	<u>Age</u>	<u>Rate</u>
	18-29	1.0%
	30-39	2.5
	40-49	3.0
	50-54	3.3
	55-59	3.6
	60-64	4.2
Healthcare cost trend rates	<u>Year</u>	<u>Rate</u>
	Duration 1	7.0%
	Duration 2	6.5
	Duration 3	6.0
	Duration 4	5.5
	Duration 5+	5.0
Mortality	Based on RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2016 generational projection of future mortality improvement.	

16. SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2021, the County was involved in several lawsuits. No determination can be made at this time regarding the potential outcome of these lawsuits. However, as discussed in the Risk Management note, the County has liability coverage for itself and its employees with South Dakota Public Assurance Alliance. Therefore, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

17. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2021, the County managed its risks as follows:

Employee Health Insurance:

The County purchases catastrophic coverage for employee’s health insurance to minimize their exposure to risk of loss to the self-insurance program. The county purchases two types of insurance. The first is aggregate excess liability insurance. This insurance will pay 100% of all claims in excess of a pre-determined dollar amount for a claim year. The insurance company, applying an insurance industry formula based upon previous years’ annual claims and group size, determines the dollar amount of aggregate claims. In 2021, the minimum aggregate deductible was the greater of \$7,636,690.80 or 100% of the monthly aggregate deductible for the first month of the policy year then multiplied by 12. The insurance company (not the self-insurance program) would pay 100% of all program eligible claim expenses in excess of that amount for 2021. The other form of insurance carried by the county on the self-insurance program covers individual cases. The insurance sets a \$100,000 yearly deductible on individual cases. Any individual's eligible claim expenses exceeding \$100,000 will be paid 100% by the insurance company. The insurance company sets an unlimited maximum lifetime coverage amount on individuals. Based on the 2021 insurance agreement and review of the previous agreement, the County’s self-insurance program has not had any significant reductions in insurance coverage from previous years to the current year.

Minimum Aggregate Deductible Amount:

In 2021, the self-insurance program’s total yearly expenses did not exceed the minimum aggregate deductible established by the insurance company. Additionally, the County’s self-insurance program’s total yearly claims have not exceeded the minimum aggregate deductible amount set by the insurance company for the previous sixteen years (2005-2020).

Individual Claim Amount:

In 2021, the insurance company set a \$100,000 yearly deductible level on individual cases. In 2021, the program had seven individuals with claim expenses that exceed the individual claim level amount. In 2020, the program had ten individuals with claim expenses that exceed the individual claim level amount and in 2019, the program had fourteen individuals with claim expenses that exceed the individual claim level amount. The County has net position in the Self-Insurance Fund in the amount of \$2,802,292.14 for the payment of future claims.

Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against

liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

- a. General Liability,
- b. Automobile Liability,
- c. Officials Liability, and
- d. Law Enforcement Liability

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The County reflected the effects of the new SDPAA policy in the financial statements as a Change in Accounting Estimate in the Statement of Activities and in the Fund Operating Statements and also eliminated the reporting of the Deposit on the Statement of Net Position and Fund Balance Sheet.

The County carries a \$5,000 deductible for the general and law enforcement liabilities, \$5,000 deductible for officials liability (other than Employment Related Claims) and \$5,000 for officials liability (Employment Related Claims), and \$0.00 deductible for the automotive liability coverage. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

The County also purchases commercial property insurance for government buildings from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage for the past several years.

Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the year ended December 31, 2021, three claims were filed for unemployment benefits. These claims resulted in the payment of benefits in the amount of \$2,315.57. At December 31, 2021, no claims had been filed for unemployment benefits and none are anticipated in the next year.

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
				<u>Positive (Negative)</u>
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 48,168,610.00	\$ 48,168,610.00	\$ 47,820,899.05	\$ (347,710.95)
General Property Taxes--Delinquent	350,000.00	350,000.00	475,170.52	125,170.52
Penalties and Interest	65,000.00	65,000.00	91,727.94	26,727.94
Telephone Tax (Outside)	8,800.00	8,800.00	6,261.21	(2,538.79)
Tax Deed Revenue	0.00	0.00	35,197.55	35,197.55
Other Taxes	20,000.00	20,000.00	27,370.50	7,370.50
Licenses and Permits	282,450.00	282,450.00	434,525.83	152,075.83
Intergovernmental Revenue:				
Federal Grants	87,000.00	87,000.00	406,463.05	319,463.05
Federal Shared Revenue	1,216,905.00	1,216,905.00	1,041,809.48	(175,095.52)
Federal Payments in Lieu of Taxes	10,000.00	10,000.00	8,663.46	(1,336.54)
State Shared Revenue:				
Bank Franchise	1,200,000.00	1,200,000.00	2,443,324.40	1,243,324.40
Court Appointed Attorney/Public Defender	215,000.00	215,000.00	138,472.69	(76,527.31)
Abused and Neglected Child Defense	0.00	0.00	18,936.95	18,936.95
Telecommunications Gross Receipts Tax	700,000.00	700,000.00	446,242.34	(253,757.66)
Motor Vehicle 1/4%	48,000.00	48,000.00	50,821.92	2,821.92
Liquor Tax Reversion (25%)	600,000.00	600,000.00	757,478.32	157,478.32
Other Payments in Lieu of Taxes	2,100.00	2,100.00	1,163.37	(936.63)
Other Intergovernmental Revenue:				
SF City Share of Museum Ops	692,880.00	692,880.00	692,881.00	1.00
SF City Share Health/HumSvc Ops	290,000.00	290,000.00	383,708.88	93,708.88
Other Intergovernmental Revenue	0.00	0.00	3,169.26	3,169.26
Tea-Ellis Range	0.00	0.00	9,000.00	9,000.00
JDC Physicals	7,000.00	7,000.00	11,735.80	4,735.80
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	845,600.00	845,600.00	835,310.00	(10,290.00)
Register of Deeds' Fees	2,286,500.00	2,286,500.00	3,660,782.10	1,374,282.10
Legal Services	516,000.00	516,000.00	440,837.96	(75,162.04)
Other-Court Ordered Competency Reimbursement	20,000.00	20,000.00	8,700.00	(11,300.00)
Clerk of Courts Fees	260,000.00	260,000.00	247,844.32	(12,155.68)
Other Fees	68,892.00	68,892.00	87,368.10	18,476.10
Public Safety:				
Law Enforcement	1,572,055.00	1,572,055.00	1,774,557.96	202,502.96
Prisoner Care	4,715,800.00	4,715,800.00	5,518,774.03	802,974.03
Other	325.00	325.00	148.78	(176.22)
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	231,200.00	231,200.00	247,257.65	16,057.65
Veterans Service Officer	4,700.00	4,700.00	4,687.50	(12.50)
Mental Health Services	40,000.00	40,000.00	39,444.04	(555.96)
Urban and Economic Development	74,100.00	74,100.00	75,327.61	1,227.61
Fines and Forfeits:				
Fines	11,500.00	11,500.00	8,964.00	(2,536.00)
Costs	149,000.00	149,000.00	134,680.52	(14,319.48)
Forfeits	150,000.00	150,000.00	92,117.00	(57,883.00)
Other	5,000.00	5,000.00	2,435.00	(2,565.00)
Miscellaneous Revenue:				
Investment Earnings	100,000.00	100,000.00	106,074.33	6,074.33
Rent	50,800.00	50,800.00	90,460.32	39,660.32
Contributions and Donations	0.00	0.00	30,968.89	30,968.89
Refund of Prior Year's Expenditures	10,000.00	10,000.00	36,536.45	26,536.45
Private Grants	350,000.00	350,000.00	488,550.08	138,550.08

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended December 31, 2021
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget Positive (Negative)
Other	261,678.00	261,678.00	825,655.46	563,977.46
Total Revenues	65,686,895.00	65,686,895.00	70,062,505.62	4,375,610.62
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	1,144,120.00	1,322,992.00	1,293,794.77	29,197.23
Contingency	25,000.00	25,000.00		
Amount Transferred		0.00		25,000.00
Elections	121,173.00	146,326.00	143,604.03	2,721.97
Judicial System	2,287,840.00	2,287,840.00	1,600,861.39	686,978.61
Pre-Trial Services	199,079.00	215,498.00	213,879.90	1,618.10
Financial Administration:				
Auditor	895,647.00	895,647.00	865,601.35	30,045.65
Treasurer	1,602,889.00	1,602,889.00	1,590,471.20	12,417.80
Legal Services:				
State's Attorney	6,135,576.00	6,135,576.00	5,845,946.76	289,629.24
Public Defender	4,087,015.00	4,087,015.00	3,854,512.15	232,502.85
Court Appointed Attorney-Public Advocate	1,258,374.00	1,258,374.00	1,250,192.36	8,181.64
Other General Government:				
General Government Building	3,189,737.00	3,189,737.00	2,775,089.38	414,647.62
Director of Equalization	1,873,075.00	1,873,075.00	1,714,829.21	158,245.79
Register of Deeds	938,135.00	938,135.00	901,400.89	36,734.11
Predatory Animal	5,067.00	5,067.00	4,772.53	294.47
Self-Insurance Plan	278,500.00	278,500.00	178,392.92	100,107.08
Other (S.E.C.O.G.)	25,638.00	25,638.00	25,638.00	0.00
Information Technology	1,945,063.00	1,966,063.00	1,855,331.37	110,731.63
Human Resources	523,827.00	523,827.00	505,670.70	18,156.30
Public Safety:				
Law Enforcement:				
Sheriff	7,289,231.00	7,561,077.00	7,263,638.94	297,438.06
County Jail	17,020,439.00	17,637,828.00	17,497,737.02	140,090.98
Coroner	420,545.00	444,045.00	444,005.02	39.98
Juvenile Detention	4,217,755.00	4,284,100.00	4,234,503.43	49,596.57
Air Guard	1,259,797.00	1,259,797.00	1,154,566.71	105,230.29
Humane Society	47,000.00	47,000.00	35,798.73	11,201.27
Southeast Tech Institute Security	139,035.00	139,035.00	134,363.81	4,671.19
Other Law Enforcement-Airport Security	202,051.00	202,051.00	197,860.97	4,190.03
Involuntary Commitments-Housing	6,000.00	6,000.00	0.00	6,000.00
Protective and Emergency Services:				
Communication Center	561,946.00	561,946.00	561,946.00	0.00
Triage Center	450,000.00	450,000.00	450,000.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	4,013,364.00	4,344,945.00	3,514,655.44	830,289.56
Health Assistance:				
Ambulance	192,180.00	192,180.00	192,180.00	0.00
Social Services:				
Inter-Lakes Community Action	2,040.00	2,040.00	2,040.00	0.00
Compass Center	35,700.00	35,700.00	35,700.00	0.00
Glory House	5,100.00	5,100.00	5,100.00	0.00
Safe Home	802,877.00	820,541.00	780,504.63	40,036.37
Children's Inn	91,035.00	91,035.00	91,035.00	0.00
Helpline Center	4,000.00	4,000.00	4,000.00	0.00
Mental Health Services:				
Mentally Ill	1,377,800.00	1,377,800.00	1,016,030.30	361,769.70

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended December 31, 2021
(Continued)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
				<u>Positive (Negative)</u>
Developmentally Disabled	5,000.00	5,000.00	5,000.00	0.00
Mental Health Centers	179,468.00	179,468.00	179,468.00	0.00
Culture and Recreation:				
Culture:				
Historical Museum	1,407,951.00	1,444,166.00	1,411,096.49	33,069.51
Memorial Day Expense	2,600.00	2,600.00	1,491.35	1,108.65
Recreation:				
Parks	89,367.00	89,367.00	63,800.37	25,566.63
County Fair	150,000.00	150,000.00	150,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	85,810.00	85,810.00	79,662.64	6,147.36
Soil Conservation Districts	2,040.00	2,040.00	2,040.00	0.00
Other - Agri-Business	2,500.00	2,500.00	2,500.00	0.00
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	759,181.00	759,181.00	726,964.69	32,216.31
Economic Development:				
Sioux Falls Development Foundation	510.00	510.00	510.00	0.00
Forward Sioux Falls	2,000.00	2,000.00	2,000.00	0.00
Minnehaha County Economic Development Association	5,500.00	5,500.00	5,500.00	0.00
Total Expenditures	<u>67,365,577.00</u>	<u>68,971,561.00</u>	<u>64,865,688.45</u>	<u>4,105,872.55</u>
Excess of Revenues Over (Under) Expenditures	<u>(1,678,682.00)</u>	<u>(3,284,666.00)</u>	<u>5,196,817.17</u>	<u>8,481,483.17</u>
Other Financing Sources (Uses):				
Transfers Out	(270,554.00)	(270,554.00)	(13,480,500.00)	(13,209,946.00)
Insurance Proceeds	0.00	0.00	82,347.84	82,347.84
Sale of County Property	30,000.00	30,000.00	4,762.14	(25,237.86)
Total Other Financing Sources (Uses)	<u>(240,554.00)</u>	<u>(240,554.00)</u>	<u>(13,393,390.02)</u>	<u>(13,152,836.02)</u>
Net Change in Fund Balance	(1,919,236.00)	(3,525,220.00)	(8,196,572.85)	(4,671,352.85)
Change in Accounting Estimate (See Note 17)	0.00	0.00	(714,062.00)	(714,062.00)
Fund Balance - Beginning	36,057,954.21	36,057,954.21	36,057,954.21	0.00
FUND BALANCE - ENDING	<u>\$ 34,138,718.21</u>	<u>\$ 32,532,734.21</u>	<u>\$ 27,147,319.36</u>	<u>\$ (5,385,414.85)</u>

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
ROAD AND BRIDGE FUND
For the Year Ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
Wheel Tax	\$ 3,650,000.00	\$ 3,650,000.00	\$ 3,691,584.72	\$ 41,584.72
Licenses and Permits	40,000.00	40,000.00	72,542.66	32,542.66
Intergovernmental Revenue:				
State Grants	766,000.00	766,000.00	943,839.43	177,839.43
State Shared Revenue:				
Motor Vehicle Licenses	8,700,000.00	8,700,000.00	9,054,655.05	354,655.05
Prorate License Fees	424,000.00	424,000.00	474,715.08	50,715.08
63 3/4% Mobile Home/Manufactured Home	40,000.00	40,000.00	51,997.26	11,997.26
Motor Fuel Tax	43,331.00	43,331.00	43,352.96	21.96
Charges for Goods and Services:				
Public Works:				
Other	10,000.00	10,000.00	80,586.79	70,586.79
Miscellaneous Revenue:				
Investment Earnings	10,000.00	10,000.00	14,105.43	4,105.43
Refund of Prior Year's Expenditures	0.00	0.00	3,993.60	3,993.60
Other	15,000.00	15,000.00	2,766.09	(12,233.91)
Total Revenues	<u>13,698,331.00</u>	<u>13,698,331.00</u>	<u>14,434,139.07</u>	<u>735,808.07</u>
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	11,449,513.00	12,514,337.00	10,349,344.35	2,164,992.65
Intergovernmental Expenditures	360,000.00	360,000.00	372,673.45	(12,673.45)
Total Expenditures	<u>11,809,513.00</u>	<u>12,874,337.00</u>	<u>10,722,017.80</u>	<u>2,152,319.20</u>
Excess of Revenues Over (Under) Expenditures	<u>1,888,818.00</u>	<u>823,994.00</u>	<u>3,712,121.27</u>	<u>2,888,127.27</u>
Other Financing Sources (Uses):				
Insurance Proceeds	0.00	0.00	11,991.11	11,991.11
Sale of County Property	50,000.00	50,000.00	173,556.80	123,556.80
Total Other Financing Sources (Uses)	<u>50,000.00</u>	<u>50,000.00</u>	<u>185,547.91</u>	<u>135,547.91</u>
Net Change in Fund Balance	1,938,818.00	873,994.00	3,897,669.18	3,023,675.18
Changes in Nonspendable	0.00	0.00	(43,411.95)	(43,411.95)
Fund Balance - Beginning	4,506,016.32	4,506,016.32	4,506,016.32	0.00
FUND BALANCE - ENDING	<u>\$ 6,444,834.32</u>	<u>\$ 5,380,010.32</u>	<u>\$ 8,360,273.55</u>	<u>\$ 2,980,263.23</u>

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
COURTHOUSE BUILDING FUND
For the Year Ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 4,456,311.00	4,456,311.00	\$ 4,421,567.99	\$ (34,743.01)
General Property Taxes--Delinquent	50,000.00	50,000.00	45,872.68	(4,127.32)
Penalties and Interest	8,000.00	8,000.00	9,031.20	1,031.20
Intergovernmental Revenue:				
Federal Payments in Lieu of Taxes	1,000.00	1,000.00	801.03	(198.97)
State Grants	0.00	0.00	27,381.82	27,381.82
Other Payments in Lieu of Taxes	250.00	250.00	108.17	(141.83)
Miscellaneous Revenue:				
Investment Earnings	8,000.00	8,000.00	13,764.75	5,764.75
Total Revenues	<u>4,523,561.00</u>	<u>4,523,561.00</u>	<u>4,518,527.64</u>	<u>(5,033.36)</u>
Expenditures:				
General Government:				
Other General Government:				
General Government Building	2,410,000.00	3,264,985.00	1,413,405.04	1,851,579.96
Debt Service	1,566,678.00	1,566,678.00	817,677.50	749,000.50
Total Expenditures	<u>3,976,678.00</u>	<u>4,831,663.00</u>	<u>2,231,082.54</u>	<u>2,600,580.46</u>
Excess of Revenues Over (Under) Expenditures	546,883.00	(308,102.00)	2,287,445.10	2,595,547.10
Other Financing Sources (Uses):				
Transfers In	0.00	0.00	13,300,000.00	13,300,000.00
Insurance Proceeds	0.00	0.00	257,745.75	257,745.75
Sale of County Property	0.00	0.00	2,022,884.37	2,022,884.37
Total Other Financing Sources (Uses)	<u>0.00</u>	<u>0.00</u>	<u>15,580,630.12</u>	<u>15,580,630.12</u>
Net Change in Fund Balance	546,883.00	(308,102.00)	17,868,075.22	18,176,177.22
Fund Balance - Beginning	2,985,664.24	2,985,664.24	2,985,664.24	0.00
FUND BALANCE - ENDING	<u>\$ 3,532,547.24</u>	<u>\$ 2,677,562.24</u>	<u>\$ 20,853,739.46</u>	<u>\$ 18,176,177.22</u>

MINNEHAHA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
Schedules of Budgetary Comparisons for the General Fund
and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
10. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with USGAAP.

Note 2. GAAP/Budgetary Accounting Basis Differences:

The financial statements prepared in conformity with USGAAP present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new sheriff's patrol car would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures and

Changes in Fund Balances, however in the Budgetary RSI Schedule, the purchase of a new sheriff's patrol car would be reported as an expenditure of the Public Safety/Law Enforcement function of government, along with all other current Law Enforcement Department related expenditures.

**REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY, RELATED RATIOS AND NOTES
DECEMBER 31, 2021**

*Last 10 Fiscal Years

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability				
Changes for the Year:				
Service Cost	\$ 40,548.00	\$ 18,825.00	\$ 18,277.00	\$ 17,744.00
Interest	27,488.00	35,394.00	35,151.00	41,778.00
Difference between expected and actual experience		188,012.00	406,300.00	249,072.71
Changes of assumptions or other inputs		221,403.00		
Benefit Payments	<u>(48,979.00)</u>	<u>(54,985.00)</u>	<u>(447,437.00)</u>	<u>(284,461.71)</u>
Net Change in Total OPEB Liability	19,057.00	408,649.00	12,291.00	24,133.00
Total OPEB Liability - Beginning	<u>1,280,573.00</u>	<u>871,924.00</u>	<u>859,633.00</u>	<u>835,500.00</u>
Total OPEB Liability - Ending	<u><u>\$ 1,299,630.00</u></u>	<u><u>\$ 1,280,573.00</u></u>	<u><u>\$ 871,924.00</u></u>	<u><u>\$ 859,633.00</u></u>
Covered Employee Payroll	\$ 34,899,419.00	\$ 33,882,931.00	\$ 30,216,688.00	\$ 29,336,590.00
Total OPEB Liability as a Percentage of Covered Employee Payroll	3.72%	3.78%	2.89%	2.93%

* This schedule requires the presentation of information of 10 years. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

Notes to Schedule of Changes in Total OPEB Liability:

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in Benefits

There no significant changes in benefit terms.

**REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
SCHEDULE OF THE COUNTY PENSION CONTRIBUTIONS**

South Dakota Retirement System

*Last 10 Years

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 2,350,658.83	\$ 2,344,793.85	\$ 2,083,894.39	\$ 1,974,586.55	\$ 1,896,121.94	\$ 1,819,031.12	\$ 1,756,272.16	\$ 1,700,748.46
Contributions in relation to the contractually required contribution	<u>2,350,658.83</u>	<u>2,344,793.85</u>	<u>2,083,894.39</u>	<u>1,974,586.55</u>	<u>1,896,121.94</u>	<u>1,819,031.12</u>	<u>1,756,272.16</u>	<u>1,700,748.46</u>
Contribution deficiency (excess)	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>
County's covered payroll	\$ 34,341,812.53	\$ 34,257,825.30	\$ 30,991,774.31	\$ 29,381,328.66	\$ 28,283,924.14	\$ 27,249,217.41	\$ 26,252,625.88	\$ 25,367,446
Contributions as a percentage of covered payroll	6.84%	6.84%	6.72%	6.72%	6.70%	6.68%	6.69%	6.70%

* Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

REQUIRED SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
South Dakota Retirement System

*Last 10 Years

	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability/asset	1.6911210%	1.6517945%	1.5804757%	1.5518205%	1.5172632%	1.5716074%	1.5793170%	1.5904961%
County's proportionate share of net pension liability (asset)	\$ (12,951,092.57)	\$ (71,737.10)	\$ (167,487.13)	\$ (36,192.04)	\$ (137,693.20)	\$ 5,308,735.39	\$ (6,698,334.67)	\$ (11,458,874)
County's covered payroll	\$ 33,628,460.44	\$ 31,829,524.92	\$ 30,232,147.15	\$ 28,848,731.69	\$ 27,667,555.91	\$ 26,806,067.25	\$ 25,846,471.45	\$ 24,892,877
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	38.51%	0.23%	0.55%	0.13%	0.50%	19.80%	25.92%	46.03%
Plan fiduciary net position as a percentage of the total pension liability (asset)	105.52%	100.04%	100.09%	100.02%	100.1%	96.89%	104.1%	107.3%

* The amounts presented for each year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

MINNEHAHA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
Schedule of the Proportionate Share of the Net Pension Liability (Asset) and
Schedule of Pension Contributions

Changes from Prior Valuation

The June 30, 2021 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2020 Actuarial Valuation. One change in actuarial assumptions and one plan provision change are reflected and described below.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

Legislation enacted in 2021 reduced the minimum SDRS COLA from 0.5% to 0%. This change will impact the SDRS COLA only when inflation is very low or when a restricted maximum COLA of 0.5% is not affordable. The change had no impact on the current assets or liabilities of SDRS.

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% (0.5% prior to 2021) and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2020 and the July 2021 SDRS COLA was limited to a restricted maximum of 1.41%. As of June 30, 2021, the FVFR assuming the COLA is equal to the baseline COLA assumption is greater than 100%. The July 2022 SDRS COLA will equal inflation, between 0% and 3.5%. For the June 30, 2020 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.41%. For this June 30, 2021 Actuarial Valuation, future COLAs are assumed to equal the baseline COLA assumption of 2.25%.

The change in the COLA assumption increased the Actuarial Accrued Liability by \$1,135 million, or 8.9% of the Actuarial Accrued Liability based on the 1.41% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

**SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2021**

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures 2021
Child Nutrition Cluster:				
US Department of Agriculture Pass-Through Programs:				
SD Department of Education,				
Cash Assistance:				
School Breakfast Program (Note 3)	10.553	NSLP-19-212	\$	\$ 20,022.41
National School Lunch Program (Note 3)	10.555	NSLP-19-212		36,877.33
Total for Child Nutrition Cluster			0.00	56,899.74
Total US Department of Agriculture			0.00	56,899.74
US Department of Interior - Direct Programs:				
Distribution of Receipts to State and Local Governments (Note 3)	15.227	71209341	20,261.76	31,849.00
Total US Department of the Interior			20,261.76	31,849.00
US Department of Justice - Direct Programs:				
COVID-19 Coronavirus Emergency Supplement Funding Program	16.034	2020-VD-BX-0046		58,008.00
State Criminal Alien Assistance Program	16.606			6,092.38
Comprehensive Opioid, Stimulant, and Substance Abuse Site-Based Program	16.838	2020-AR-BX-0060		142,246.52
Subtotal US Department of Justice - Direct Programs			0.00	206,346.90
US Department of Justice - Pass-Through Programs:				
S.D. Department of Corrections,				
Juvenile Accountability Block Grants (Note 3)	16.523	2013-JB-FX-0030		49,855.46
SD Network Against Family Violence and Sexual Assault, Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590	2016-WE-AX-0003		36,083.62
S.D. Division of Criminal Investigation, Public Safety Partnership and Community Policing Grants	16.710	2018AMWX0009		39,572.85
Subtotal US Department of Justice - Pass-Through Programs			0.00	125,511.93
Total US Department of Justice			0.00	331,858.83
Highway Planning and Construction Cluster:				
US Department of Transportation - Pass-Through Programs:				
SD Department of Transportation,				
Highway Planning and Construction	20.205	12032140		106,922.58
Total Highway Planning and Construction Cluster			0.00	106,922.58
Highway Safety Cluster:				
US Department of Transportation - Pass-Through Programs:				
SD Department of Public Safety,				
State and Community Highway Safety	20.600	69A37519300001640SDA		9,309.13
National Priority Safety Programs	20.616	69A375120300004020SDO		2,673.03
Total Highway Safety Cluster			0.00	11,982.16
Total US Department of Transportation			0.00	118,904.74
US Department of Treasury - Pass-Through Programs:				
SD Housing Development Authority,				
COVID-19 Emergency Rental Assistance Program	21.023	ERA2-MCC		99,841.95
Total US Department of Treasury			0.00	99,841.95
US General Services Administration - Pass-Through Programs:				
SD Federal Property Agency,				
Donation of Federal Surplus Personal Property (Note 5)	39.003			1,085.44
Total US General Services Administration			0.00	1,085.44
US Department of Health and Human Services - Pass-Through Programs:				
SD Department of Health,				
MaryLee Allen Promoting Safe and Stable Families Program	93.556	21-0842-201 & 22-0842-201		86,349.50
Total US Department of Health and Human Services			0.00	86,349.50
US Executive Office of the President - Pass-Through Programs:				
SD Attorney General's Office,				
High Intensity Drug Trafficking Areas Program (Note 4)	95.001	G19MW0004A/G21MW0004A		80,479.60
Total US Executive Office of the President			0.00	80,479.60

SUPPLEMENTARY INFORMATION
MINNEHAHA COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2021
(Continued)

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures 2021
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management, Emergency Management Performance Grants Homeland Security Grant Program (Note 4)	97.042 97.067	EMD-2020-EP-00002-S01 69A3751830000405DSDM 69A37518300004020SDO		63,128.94 166,750.69
Total US Department of Homeland Security			0.00	229,879.63
GRAND TOTAL			\$ 20,261.76	\$ 1,037,148.43

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

Note 4: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.